

SIECUS PUBLIC POLICY OFFICE

STATE PROFILE

PENNSYLVANIA

Pennsylvania received \$6,731,542 in federal funds for abstinence-only-until-marriage programs in Fiscal Year 2005.

Pennsylvania Sexuality Education Law and Policy

Schools in Pennsylvania are not required to teach sexuality education. Primary, intermediate, middle, and high schools are, however, required to teach sexually transmitted disease (STD)/HIV education. Schools must use materials that are age-appropriate, discuss prevention, and stress abstinence as "the only completely reliable means of preventing sexual transmission."

The state has created the *Academic Standards for Health, Safety, and Physical Education*, which include STD- and HIV-prevention education. All decisions regarding HIV-prevention curricula and materials must be made by local school districts. School districts do not have to follow specific curriculum, but they must use these standards as a framework for the development of their curriculum.

School districts must publicize the fact that parents and guardians can review all curriculum materials. Parents and guardians whose principles or religious beliefs conflict with instruction may excuse their children from the programs. This is referred to as an "opt-out" policy.

See Pennsylvania Code Title 22, Chapter 4, Section 29 and the *Academic Standards for Health, Safety, and Physical Education*.

Recent Legislation

SIECUS is not aware of any proposed legislation regarding sexuality education in Pennsylvania.

Events of Note

Federally Funded Abstinence-Only Program Using Money to Promote Religion August 2005; PA

On August 23, 2005, the Bush Administration suspended a federal grant to the Silver Ring Thing (SRT), a faith-based abstinence-only-until-marriage program, saying that it appeared the program was using tax money for religious activities. Officials at the Department of Health and Human Services (HHS) ordered the group to submit a "corrective action plan" if it wishes to receive the remainder of its \$75,000 grant. In a letter to SRT's program director, Harry Wilson of HHS' Family and Youth Services Bureau said the project "includes both secular and religious components that are not adequately safeguarded."²

SEXUALITY INFORMATION AND EDUCATION COUNCIL OF THE UNITED STATES 1706 R Street, N.W. • Washington, DC 20009 • 202/265-2405 TEL 202/462-2340 FAX • www.siecus.org

The action came three months after the American Civil Liberties Union (ACLU) filed a lawsuit against HHS, accusing the Administration of using tax dollars to promote Christianity. In documents filed in federal court in Boston, the ACLU alleged that the activities, brochures, and website of SRT were "permeated with religion" and use "taxpayer dollars to promote religious content, instruction and indoctrination."³

The program's teenage graduates sign a covenant "before God Almighty" to remain virgins until marriage and earn a silver ring inscribed with a Bible passage reminding them to "keep clear of sexual sin." Many of the events are held in Churches and, in filings with the Internal Revenue Service, the organization describes its mission as "evangelical ministry" with an emphasis on "evangelistic crusade planning."

The ACLU declared a partial victory but said it will continue to monitor the group's activities. "We're really pleased the government has recognized Silver Ring Thing was misusing public dollars to promote its own faith over all others," said senior staff attorney Julie Sternberg. "It's improper for the federal government to underwrite a national roadshow designed to convert teenagers to a particular faith." 5

In the past three years, the Pennsylvania-based Silver Ring Thing has received close to \$1.2 million in earmarks arranged for by Senator Arlen Specter (R-PA), who chairs the Senate Appropriations Subcommittee on Labor, Health and Human Services, and Education, the subcommittee that oversees two of the largest abstinence-only-until-marriage funding streams—Community-Based Abstinence Education and Adolescent Family Life Act.

Pennsylvania's Youth: Statistical Information of Note

- ➤ In 2000, Pennsylvania's abortion rate was 17 per 1,000 women ages 15–19 compared to a teen abortion rate of 24 per 1,000 nationwide.
- ➤ In 2001, Pennsylvania's birth rate was 33 per 1,000 women ages 15–19 compared to a teen birth rate of 45 per 1,000 nationwide.⁷

Philadelphia, Pennsylvania⁸

- ➤ In 2003, 57% of female high school students and 71% of male high school students in Philadelphia, Pennsylvania reported ever having had sexual intercourse compared to 45% of female high school students and 48% of male high school students nationwide.
- ➤ In 2003, 6% of female high school students and 27% of male high school students in Philadelphia, Pennsylvania reported having had sexual intercourse before age 13 compared to 4% of female high school students and 10% of male high school students nationwide.
- ➤ In 2003, 16% of female high school students and 42% of male high school students in Philadelphia, Pennsylvania reported having had four or more lifetime sexual partners compared to 11% of female high school students and 18% of male high school students nationwide.

- In 2003, 43% of female high school students and 53% of male high school students in Philadelphia, Pennsylvania reported being currently sexually active (defined as having had sexual intercourse in the three months prior to the survey) compared to 35% of female high school students and 34% of male high school students nationwide.
- ➤ In 2003, among those high school students who reported being currently sexually active, 10% of females and 17% of males in Philadelphia, Pennsylvania reported having used alcohol or drugs the last time they had sexual intercourse compared to 21% of females and 30% of males nationwide.
- ➤ In 2003, among those high school students who reported being currently sexually active, 64% of females and 76% of males in Philadelphia, Pennsylvania reported having used condoms the last time they had sexual intercourse compared to 57% of females and 69% of males nationwide.
- ➤ In 2003, among those high school students who reported being currently sexually active, 13% of females and 5% of males in Philadelphia, Pennsylvania reported having used birth control pills the last time they had sexual intercourse compared to 21% of females and 13% of males nationwide.
- ➤ In 2003, 9% of female high school students and 9% of male high school students in Philadelphia, Pennsylvania reported ever having been pregnant or gotten someone pregnant compared to 5% of female high school students and 4% of male high school students nationwide.
- ➤ In 2003, 85% of high school students in Philadelphia, Pennsylvania reported having been taught about HIV/AIDS in school compared to 88% of high school students nationwide.

Title V Abstinence-Only-Until-Marriage Funding

Pennsylvania was eligible for \$1,693,422 in federal Title V funding in Fiscal Year 2005; however, the state chose not to apply for these funds due to the extraordinary restrictions placed on how the money must be spent. Pennsylvania uses those state funds that previously supported abstinence-only-until-marriage programs to instead fund programs focused on general youth development.

Numerous organizations in Pennsylvania do, however, receive federal earmarks for abstinence-only-until-marriage programs. In total, organizations in the state received \$3,100,000 in federal earmarks in Fiscal Year 2005. In Fiscal Year 2003, Senator Arlen Specter (R-PA) set a new precedent for the federal funding of abstinence-only-until-marriage programs when he secured earmarks of approximately \$3.15 million within the federal Omnibus Appropriations Bill for individual abstinence-only-until-marriage programs in Pennsylvania. This was the first time a member of Congress earmarked money for specific abstinence-only-until-marriage programs outside of traditional federal funding streams. These earmarks continued for Fiscal Years 2004 and 2005.

Title V Evaluation

Pennsylvania evaluated its Title V abstinence-only-until-marriage programs in 2003. The evaluators found that nine of the 13 abstinence-only-until-marriage programs in the state had little to no effect on reducing "early sexual onset," and that the effects of all programs had faded

by the time students reached ninth grade. The programs served youth 12 and older and used a number of curricula including *Me, My World, My Future* and *WAIT (Why Am I Tempted) Training*.

Pennsylvania's evaluation involved pre- and post-test surveys, comparison groups, and focus groups. In both urban and rural test sites, results yielded either mixed or negative effects on youth behaviors. Even at the two most effective urban sites, 11.5% and 25% of participating youth reported having engaged in sexual intercourse by post-test. One rural site reported attitudes towards abstinence declined while the proportion of students "who experienced sexual intercourse for the first time" increased and "only about half of these sexually active youth used any form of contraception." ¹¹⁰

The focus groups revealed young people's frustration with a lack of information surrounding contraception and the lack of respect for their ability to make decisions.¹¹ The authors of the study conclude that, "this initiative was largely ineffective in reducing sexual onset and promoting attitudes and skills consistent with sexual abstinence."¹²

Community-Based Abstinence Education (CBAE)¹³ and Adolescent Family Life Act (AFLA) Grantees

There are five CBAE grantees in Pennsylvania: HOPE Worldwide; Opportunities Industrialization Centers of America; Pennsylvania Association of Latino Organizations; To Our Children's Future with Health, Inc.; and Women's Care Center of Erie County Inc. There are three AFLA grantees in Pennsylvania: Crozer-Chester Medical Center (receives two grants), Mercy Hospital of Pittsburgh, and To Our Children with Health.

The Women's Care Center of Erie County uses two curricula: *R.S.V.P* and *WAIT Training*. SIECUS reviewed *WAIT Training* and found that it contained little medical or biological information and almost no information about STDs, including HIV/AIDS. Instead, it contains information and statistics about marriage, many of which are outdated and not supported by scientific research. It also contains messages of fear and shame and biased views of gender, sexual orientation, and family type. For example, *WAIT Training* explains, "men sexually are like microwaves and women sexually are like crockpots....A woman is stimulated more by touch and romantic words. She is far more attracted by a man's personality while a man is stimulated by sight. A man is usually less discriminating about those to whom he is physically attracted."¹⁴

Federal and State Funding for Abstinence-Only-Until-Marriage Programs in FY 2005

Abstinence-Only-Until-Marriage Grantee Length of Grant	Amount of Grant Money	Type of Grant (includes FY05 Earmarks, CBAE, and AFLA)
A+ for Abstinence	\$45,000	FY05 Earmark
Catholic Social Services, The Bridge	\$46,000	FY05 Earmark

Abstinence-Only-Until-Marriage Grantee	Amount of Grant	Type of Grant
Length of Grant	Money	(includes FY05 Earmarks, CBAE, and AFLA)
City of Chester, Bureau of Health, SABER Project	\$105,000	FY05 Earmark
www.chestercity.com/health.php#abstinence		
Diakon Lutheran Social Ministries	\$136,000	FY05 Earmark
DUAL GRANTEE	\$95,000	FY05 Earmark
www.diakon.org		
George Washington Carver Community Center, Project A.C.E.	\$86,000	FY05 Earmark
Greater Calvary Community Development Corporation	\$50,000	FY05 Earmark
Guidance Center, Project RAPPORT	\$74,000	FY05 Earmark
Heart Beat	\$51,000	FY05 Earmark
Keystone Central School District, Central Mountain Middle School East	\$79,000	FY05 Earmark
www.kcsd.k12.pa.us/cmms		
Keystone Economic Development Corporation	\$88,000	FY05 Earmark
L.V.C.P.T.P., St Luke's Health Network, CHOICE program	\$92,000	FY05 Earmark
www.slhn-lehighvalley.org		
Lackawanna Trail School District	\$74,000	FY05 Earmark
www.ltsdhs.org		

Abstinence-Only-Until-Marriage Grantee	Amount of Grant Money	Type of Grant (includes FY05
Length of Grant	·	Earmarks, CBAE, and AFLA)
LaSalle University	\$112,000	FY05 Earmark
www.lasalle.edu		
Mercy Hospital of Pittsburgh	\$111,000	FY05 Earmark
DUAL GRANTEE	\$225,000	AFLA
2005–2006		
www.mercylink.org		
Neighborhood United Against Drugs	\$136,000	FY05 Earmark
New Brighton School District	\$23,000	FY05 Earmark
www.nbsd.k12.pa.us		
Nueva Esperanza	\$72,000	FY05 Earmark
Partners for Healthier Tomorrows	\$50,000	FY05 Earmark
www.easd.k12.pa.us		
Partners in Family and Community Development	\$72,000	FY05 Earmark
www.pfcd.org		
Perseus House, Inc.	\$50,000	FY05 Earmark
www.perseushouse.org		
Potter County Human Services	\$50,000	FY05 Earmark
www.pottercountyhumansvcs.org		
Rape and Victim Assistance Center of Schuykill County	\$71,000	FY05 Earmark

Abstinence-Only-Until-Marriage Grantee	Amount of Grant	Type of Grant (includes FY05
Length of Grant	Money	Earmarks, CBAE, and AFLA)
Real Alternatives	\$150,000	FY05 Earmark
www.realalternatives.org		
Real Commitment	\$82,000	FY05 Earmark
www.realcommitment.org		
School District of Lancaster, Project IMPACT	\$101,000	FY05 Earmark
www.lancaster.k12.pa.us		
School District of Philadelphia	\$102,000	FY05 Earmark
Shepherd's Maternity House Inc.	\$50,000	FY05 Earmark
www.shepherdsmaternityhouse.org		
Silver Ring Thing	\$75,000	FY05 Earmark
www.silverringthing.com		
To Our Children's Future with Health, Inc.	\$109,000	FY05 Earmark
TRIPLE GRANTEE	\$485,524	CBAE
2005–2008		
TRIPLE GRANTEE	\$225,000	AFLA
2005–2006		
http://tocfwh.org		
Tuscarora Intermediate Unit	\$84,000	FY05 Earmark
www.tiu11.org		
Urban Family Council	\$126,000	FY05 Earmark
www.urbanfamily.org		

Abstinence-Only-Until-Marriage Grantee	Amount of Grant	Type of Grant (includes FY05
Length of Grant	Money	Earmarks, CBAE, and AFLA)
Victim Resource Center Inc.	\$41,000	FY05 Earmark
www.titusvillepa.com/Org/vrci.htm		
Washington Hospital Teen Outreach, Academy for Adolescent Health	\$136,000	FY05 Earmark
www.healthyteens.com		
Women's Care Center of Erie County, Inc., Abstinence Advantage Program	\$136,000	FY05 Earmark
www.wccerie.org		
York County Human Life Services, Inc.	\$50,000	FY05 Earmark
HOPE Worldwide	\$798,418	CBAE
2004–2007		
www.hopeww.org		
Opportunities Industrialization Centers of America	\$799,500	CBAE
2004–2007		
www.oicofamerica.org		
Pennsylvania Association of Latino Organizations	\$799,569	CBAE
2004–2007		
www.paloweb.org		
Crozer-Chester Medical Center	\$234,337	AFLA
2005–2006		
DUAL GRANTEE	\$154,194	AFLA
2005–2006		

State Contact Information¹⁵

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Pennsylvania Organizations that Support Comprehensive Sexuality Education

American Civil Liberties Union of

Pennsylvania PO Box 40008

Philadelphia, PA 19006

Phone: (215) 592-1513 www.aclupa.org

Family Health Council of Central PA

3461 Market St., Suite 200 Camp Hill, PA 17011 Phone: (717) 761-7380

www.fhccp.org

NARAL Pro-Choice Pennsylvania

PO Box 58174

Philadelphia, PA 19102 Phone: (215) 546-4666

www.prochoicepennsylvania.org

Planned Parenthood Pennsylvania

Advocates 231 State St.

2nd Floor

Harrisburg, PA 17101 Phone: (717) 234-3024

www.plannedparenthoodpa.org

Family Health Council, Inc. 960 Penn Ave., Suite 600 Pittsburgh, PA 15222 Phone: (412) 288-2130 www.fhcinc.org

The Family Planning Council of

Southeastern Pennsylvania 260 S. Broad St., Suite 100 Philadelphia, PA 19102 Phone: (215) 985-2600

www.familyplanning.org

Pennsylvania Coalition to Prevent Teen

Pregnancy

200 Strawberry Sq. Harrisburg, PA 17101 Phone: (717) 236-3366

Statewide Pennsylvania Rights Coalition

(SPARC)

30 Forgedale Rd. Fleetwood, PA 19522 Phone: (717) 920-9537

www.sparc-pa.org

Pennsylvania Organizations that Oppose Comprehensive Sexuality Education

Pennsylvania Family Institute

23 N. Front St.

Harrisburg, PA 17101 Phone: (717) 545-0600 www.pafamily.org

Pennsylvanians for Human Life

590 Snyder Ave.

West Chester, PA 19382 Phone: (610) 610-0780 www.pennlife.org

Pennsylvania Pro Life Federation 4800 Jonestown Rd., Suite 102 Harrisburg, PA 17109 Phone: (717) 541-0034 www.paprolife.org

The Physicians Consortium 23 N. Front St. Harrisburg, PA 17101 Phone: (612) 827-9552 www.physconsortium.com

People for Life 1625 W. 26th St. PO Box 1126 Erie, PA 16512

Phone: (814) 459-1333 www.peopleforlife.org

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- ¹ This refers to the fiscal year for the Federal Government, which begins on October 1 and ends on September 30. The fiscal year is designated by the calendar year in which it ends; for example, Fiscal Year 2005 begins on October 1, 2004 and ends on September 30, 2005.
- ² Ceci Connolly, "Federal Funds for Abstinence Group Withheld," Washington Post, 23 August 2005, A05.
- ³ Ibid.
- ⁴ Ibid.
- ⁵ Ibid.
- ⁶ U.S. Teenage Pregnancy Statistics: Overall Trends, Trends by Race and Ethnicity and State-by-State Information (New York: Guttmacher Institute, February 2004), accessed 28 January 2005, http://www.guttmacher.org/pubs/state_pregnancy_trends.pdf.

 ⁷ Angela Papillo, et.al., Facts at a Glance (Washington, D.C.: Child Trends, February, 2004).
- ⁸ Unless otherwise cited, all statistical information comes from: Jo Anne Grunbaum, et. al., "Youth Risk Behavior Surveillance—United States, 2003," *Surveillance Summaries, Morbidity and Mortality Weekly Report* 53.SS-2 (21 May 2004): 1-95, accessed 28 January 2005, http://www.cdc.gov/nccdphp/dash/yrbs/>. Pennsylvania did not participate in either the 2005 or 2003 YRBS but Philadelphia participated in the 2003 YRBS.
- ⁹ Debra Hauser, Five Years of Abstinence-Only-Until-Marriage Education: Assessing the Impact (Washington, D.C.: Advocates for Youth, 2004), 16.
- ¹⁰ E. Smith, J. Dariotis, S. Potter, *Evaluation of the Pennsylvania Abstinence Education and Related Services Initiative: 1998-2002* (Philadelphia, PA: Maternal and Child Health Bureau of Family Health, Pennsylvania Department of Health, January 2003).
- ¹¹ Ibid., 9.
- ¹² Ibid., 10.
- ¹³ In Fiscal Year 2004 SPRANS–CBAE was administered within the U.S. Department of Health and Human Services (HHS) by the Maternal and Child Health Bureau. In Fiscal Year 2005 this funding stream was moved to HHS' Administration for Children and Families and is now referred to simply as Community-Based Abstinence Education (CBAE).
- ¹⁴ WAIT Training-Workshop Manual (Longmont, CO: Friends First, 1996). For more information see, Toward a Sexually Healthy America, Abstinence-only-until-marriage programs that Try to Keep Our Youth Scared Chaste at
- < http://www.siecus.org/pubs/tsha_scaredchaste.pdf>.
- ¹⁵ There is no Title V Coordinator in Pennsylvania, the person included in this section is the former abstinence-only-until-marriage coordinator.