

SIECUS PUBLIC POLICY OFFICE

STATE PROFILE

OREGON

Oregon received \$1,871,094 in federal funding for abstinence-only-until-marriage programs in Fiscal Year 2005.

Oregon Sexuality Education Law and Policy

Oregon does not mandate sexuality education. However, Oregon does require instruction in STDs, including HIV/AIDS, in grades sixth through twelve. Oregon does not suggest or recommend a curriculum; however, Oregon statutes state that when sexuality education courses are taught they must:

- ➤ Be age-appropriate;
- > Enhance students' understanding of sexuality as a normal and healthy aspect of human development;
- > Include information about how responsible sexual behavior reduces the risk for sexually transmitted diseases (STDs), HIV, and pregnancy;
- > Teach about abstinence, but not to the exclusion of other material and instruction on contraception and disease reduction measures;
- Acknowledge the value of abstinence while not devaluing or ignoring those young people who have had or are having sexual intercourse;
- Provide the latest medical information regarding the success and failure rates of all forms of contraception;
- Validate through course material and instruction the importance of honesty with oneself and others, respect for each person's dignity and well-being, and responsibility for one's actions; and
- > Encourage family communication.

In 2002, the Oregon State Board of Education unanimously voted to revise the Oregon Administrative Rule focusing on HIV/AIDS and Hepatitis B and C. The rule is now more focused on educational efforts and states:

- ➤ Each school district shall teach an age-appropriate plan of instruction focusing on infectious diseases, including HIV/AIDS and Hepatitis B and C as an integral part of health education and other subjects;
- ➤ Instruction must occur through elementary, middle, and senior grade levels;
- > Instruction must occur on at least an annual basis and include the latest scientific information;

- Curricula must include information about abstinence, contraception, and other disease reduction measures; and
- ➤ Instruction must be culturally and gender sensitive.

Parents or guardians may remove their children from sexuality education and/or STD/HIV education classes. This is referred to as an "opt-out" policy.

For more information, see Oregon Statutes 336.35, 336.455, and 336.465 Oregon State Board of Education. Oregon Administrative Rules 581-022-1210 and 581-022-1440, Revised October 17th, 2002: *Infectious Diseases Including Acquired Immune Deficiency Syndrome (AIDS)*, *Human Immunodeficiency Virus (HIV)*, and Hepatitis B and C.

Recent Legislation

SIECUS is not aware of any proposed legislation regarding sexuality education in Oregon.

Events of Note

Family Diversity Photo Exhibit Goes On, Despite Criticism August 2004; Beaverton, OR

A group of parents, led by a local minister, fought against a photo exhibit on family diversity that was organized by the Beaverton School District. The exhibit, titled "In Our Family: Portraits of All Kinds of Families," displayed 20 photos of different types of families and included essays by the family members. The school district decided to bring such an exhibit to the community in an attempt to address a controversy the previous year when posters for a local support group for gay teenagers were removed from a classroom. Although the school district originally contemplated creating its own exhibit, ultimately it decided to use one created by the nonprofit group Family Diversity Projects of Amherst, Massachusetts.

The parents who protested were outraged by the three photos of gay and lesbian families included in the exhibit. Over 20 parents attended a school board meeting in December 2003 to demand that the exhibit be cancelled. One parent said, "I'm here to voice my outrage and sadness at this ridiculous idea of forcing this agenda on our children....I believe homosexuality is morally wrong. You will not teach this to my kids. I will opt out....It just boils my blood, to be honest."²

Many parents at the meeting, however, supported the exhibit. One parent, who is also a school psychologist, said that he felt there was a painful silence on the issue at the school, "when we start picking on one group, every group is vulnerable. This is not a gay issue, it's a people issue."

Despite the opposition, the school district went ahead with the exhibit, which was shown to area students and open to the public. The chairman of the board said, "I don't think it's right to focus on any one piece of the overall project. It doesn't bother me at all. It is truly a very broad quilt of what makes a family."⁴

Many students, after seeing the exhibit, could not understand why the photos of the gay and lesbian families had caused so much controversy. One high school student said, "it's just another one of the different types of families. They're normal." A photography teacher at a local magnet school decided to have students create their own version of the exhibit with photos of Beaverton

families. The show was displayed at the Beaverton School District's central office in August through October 2004. The exhibit displayed photos of different types of families in the area, including gay parents, parents in wheelchairs, and interracial couples.

Oregon's Youth: Statistical Information of Note

- ➤ In 2000, Oregon's abortion rate was 25 per 1,000 women ages 15–19 compared to a teen abortion rate of 24 per 1,000 nationwide.
- ➤ In 2003, women ages 15–19 accounted for 17% of the 12,622 total abortions performed in Oregon.⁷
- ➤ In 2002, Oregon's birth rate was 37 per 1,000 women ages 15–19 compared to a teen birth rate of 43 per 1,000 nationwide.8
- ➤ In 2002, young people ages 19 or younger accounted for 6% of the 125 new HIV cases reported in Oregon.9
- ➤ Chlamydia is Oregon's most frequently reported sexually transmitted disease (STD). In Oregon, the highest rate of reported Chlamydia infections occurs in young people ages 15–19. Chlamydia is the only STD for which reported infection rates have increased recently in Oregon. However, according to staff from the Oregon Department of Human Services, "the majority of increased infections seen in 2001 are related to more people being tested and the increased use of amplified technology by laboratories." 10
- ➤ Since instituting a comprehensive approach to sexuality education, the teen pregnancy rate in Oregon has fallen 27% from 19 pregnancies per 1,000 young women ages 10–17 in 1995 to 14 pregnancies per 1,000 girls ages 10–17 in 2000.¹¹
- ➤ This comprehensive approach has also led to a decrease in the number of sexually active youth in Oregon. Between 1995 and 2001, the number of students in grades nine through twelve in Oregon who reported never having sexual intercourse increased by 8%. 12
- ➤ The percentage of students in grades nine through twelve who are currently sexually active and used contraception the last time they had intercourse increased by 12% between 1997 and 2001.¹³

Eleventh Grade Students¹⁴

- ➤ In 2004, 43% of female eleventh grade students and 40% of male eleventh grade students in Oregon reported ever having had sexual intercourse.
- ➤ In 2004, 2% of female eleventh grade students and 4% of male eleventh grade students in Oregon reported having had sexual intercourse before age 13.

- ➤ In 2004, 9% of female eleventh grade students and 10% of male eleventh grade students in Oregon reported having had four or more lifetime sexual partners.
- ➤ In 2004, 32% of female eleventh grade students and 26% of male eleventh grade students in Oregon reported being currently sexually active (defined as having had sexual intercourse in the three months prior to the survey).
- ➤ In 2004, among those eleventh grade students in Oregon who reported being currently sexually active, 25% reported having used alcohol or drugs the last time they had sexual intercourse.
- ➤ In 2004, among those eleventh grade students in Oregon who reported being currently sexually active, 64% reported having used condoms the last time they had sexual intercourse.
- ➤ In 2004, 71% of eleventh grade students in Oregon reported having been taught about HIV/AIDS in school.

Eighth Grade Students¹⁵

- ➤ In 2004, 12% of female eighth grade students and 19% of male eighth grade students in Oregon reported ever having had sexual intercourse.
- ➤ In 2004, 5% of female eighth grade students and 9% of male eighth grade students in Oregon reported having had sexual intercourse before age 13.
- ➤ In 2004, 2% of female eighth grade students and 4% of male eighth grade students in Oregon reported having had four or more sexual partners in their lifetime.
- ➤ In 2004, 8% of female eighth grade students and 13% of male eighth grade students in Oregon reported being currently sexually active (defined as having had sexual intercourse in the three months prior to the survey).
- ➤ In 2004, among those eighth grade students in Oregon who reported being currently sexually active, 25% reported having used alcohol or drugs the last time they had sexual intercourse.
- ➤ In 2004, among those eighth grade students in Oregon who reported being currently sexually active, 71% reported having used condoms the last time they had sexual intercourse.
- ➤ In 2004, 82% of eighth grade students in Oregon reported having been taught about HIV/AIDS in school.

Title V Abstinence-Only-Until-Marriage Funding

Oregon received \$487,695 in federal Title V funding in Fiscal Year 2005. The Title V abstinence-only-until-marriage grant requires states to provide three state-raised dollars or the equivalent in services for every four federal dollars received. The state match may be provided in part or in full by local groups. Oregon provides \$75,000 in state funds and the remainder of the match is provided by sub-grantees. This money is used by the Oregon Department of Human Services as part of its larger sexuality education program.

The Title V funding supports three programs: STARS (Students Today Aren't Ready for Sex), Northwest Family Services, and Lane Pregnancy Support Center. STARS, administered by the Oregon Department of Human Services, focuses on sixth graders and uses *Postponing Sexual Involvement* (PSI). Northwest Family Services created and uses the *FACTS* (Family Accountability Communicating Teen Sexuality) curriculum and the Spanish-language version, *DATOS*. It also holds assemblies entitled *Promises*.

SIECUS reviewed the *FACTS: Family Accountability Communicating Teen Sexuality* curricula and found that they provide incomplete and inaccurate medical information; present opinions and beliefs as universal truths; and portray a biased view of gender, marriage, family structure, sexual orientation, and pregnancy options. For example, *FACTS* includes the following list of negative consequences of premarital sex:

Pregnancy, financial aspect of fatherhood, abortion, HIV/AIDS, STDs, guilt, rejection, loss of reputation, inability to bond in the future, challenge to not compare future sexual partners, alienation from friends and family, poverty, and the inability to complete school.

FACTS also tells young people in no uncertain terms that life begins when sperm and egg meet: "At conception, the baby came into being. Even though he or she was only the size and appearance of a pencil dot, the baby was a separate, genetically unique individual." ¹⁶

The Oregon Department of Human Services emphasizes that the abstinence programs funded by Title V grants are only part of what is needed to prevent teen pregnancy. A memorandum from Sue Abrams of the Department's Adult and Family Services Division to school districts, county health departments, and local teen pregnancy prevention groups discussed how the abstinence programs may be helpful as part of a larger comprehensive program. Abrams stated:

While we believe abstinence education is an important strategy, recent studies have shown that it is most effective as part of a comprehensive sex education program. This is certainly one of the principles strongly expressed by the Coordinating Team in the Oregon Adolescent Pregnancy Prevention Action Agenda 2000. Oregon's four abstinence programs do <u>not</u> provide information on contraception or reproductive health issues; therefore, they are only part of a comprehensive strategy.

Title V Evaluation

Oregon evaluated its Title V abstinence-only-until-marriage programs in the Spring of 2000. The evaluation targeted seventh and eighth graders using the *STARS* curriculum. Oregon's review involved pre-and post-test surveys, but did not include a comparison group. The results suggested that, "the *STARS* program had no influence on behavioral intentions." It concluded

that there was "no evidence of a program effect on students' intention to be sexually involved in the future." ¹⁸

A later evaluation found similar results. The second evaluation, contracted by the Oregon Department of Human Services, found that, "participation in the *STARS* program had the intended short term impact on student knowledge and attitudes about sexual abstinence." However, as in Oregon's previous evaluation, the authors state that, "no measurable change in behavioral improvement occurred as a result of exposure to the *STARS* curriculum for the treatment group." ²⁰

Community-Based Abstinence Education (CBAE)²¹ and Adolescent Family Life Act (AFLA) Grantees

There are two CBAE grantees in Oregon: the Eugene Pregnancy Support Center and Northwest Family Services. There is one AFLA grantee in Oregon: Northwest Family Services.

Northwest Family Services developed and uses the *FACTS* curriculum. For more information on SIECUS' review of *FACTS*, see the Title V section.

Federal and State Funding for Abstinence-Only-Until-Marriage Programs in FY 2005

Abstinence-Only-Until- Marriage Grantee Length of Grant	Amount of Grant	Type of Grant (includes Title V, CBAE, and AFLA)
Oregon Department of Human Services, Office of Child and Family Health, Adolescent Health Section www.dhs.state.or.us/ publichealth/ah/index.cfm	\$487,695 federal \$75,000 state	Title V
Lane Pregnancy Support Center	\$37,500	Title V sub-grantee
Northwest Family Services	\$101,500	Title V sub-grantee
TRIPLE GRANTEE 2003 – 2006	\$789,839	CBAE
TRIPLE GRANTEE 2005-2006	\$225,000	AFLA
Students Today Aren't	\$487,695	Title V sub-grantee

Abstinence-Only-Until- Marriage Grantee Length of Grant	Amount of Grant	Type of Grant (includes Title V, CBAE, and AFLA)
Ready for Sex (STARS) www.stars-foundation.org		
Eugene Pregnancy Support Center 2004–2007	\$368,560	CBAE

Title V Abstinence-Only-Until-Marriage Coordinator

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Oregon Organizations that Support Comprehensive Sexuality Education

Basic Rights Oregon Cascade AIDS Project

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Portland, OR 97240 Portland, OR 97204
Phone: (503) 222-6151 Phone: (503) 223-5907
www.basicrights.org www.cascadeaids.org

Planned Parenthood of the Columbia Planned Parenthood Health Services of

Taimed Tarenthood of the Columbia

 Willamette
 Southwestern Oregon

 3231 S.E. 50th Ave.
 1670 High St.

 Portland, OR 97206
 Eugene, OR 97401

 Phone: (503) 775-4931
 Phone: (541) 344-9411

www.ppcw.org www.pphsso.org

Oregon Organizations that Oppose Comprehensive Sexuality Education

OR Christian Coalition
PO Box 492
Oregon City, OR 97045
Phone: (503) 557-0668
OR Right to Life
4335 River Rd. N
Salem, OR 97303
Phone: (503) 463-8563

www.coalition.org www.ortl.org

Stronger Families for Oregon (formerly Oregon Center For Family Policy)
PO Box 948
Salem, OR 97308

Phone: (503) 585-9383 www.strongerfamilies.com

Newspapers in Oregon

The Bulletin
Rebecca Merritt
Medical/Health Reporter
1777 S.W. Chandler Ave.
Bend, OR 97702

Phone: (541) 383-0348

East County News
Education Editor
1190 N.E. Division St.
Gresham, OR 97030
Phone: (503) 760-9079

The News-Review
Danielle Gillespie
Health & Medicine Reporter
345 N.E. Winchester St.
Roseburg, OR 97470
Phone: (541) 947-4202

The Oregonian
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1320 S.W. Broadway
Portland, OR 97201
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149 S.E. 3rd Ave.
Hillsboro, OR 97123
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- ¹ This refers to the fiscal year for the Federal Government, which begins on October 1 and ends on September 30. The fiscal year is designated by the calendar year in which it ends; for example, Fiscal Year 2005 begins on October 1, 2004 and ends on September 30, 2005.
- ² D. Anderson, "Minister Decries School Exhibit," *The Oregonian*, 10 December 2003.
- ³ Ibid.
- ⁴ Ibid.
- ⁵ David R. Anderson, "Students Don't See Fuss of Photo Exhibit," *The Oregonian*, 3 February 2004.
- ⁶ U.S. Teenage Pregnancy Statistics: Overall Trends, Trends by Race and Ethnicity and State-by-State Information (New York: Guttmacher Institute, February 2004), accessed 28 January 2005, http://www.guttmacher.org/pubs/state_pregnancy_trends.pdf>.
- ⁷ Oregon Vital Statistics Annual Report 2003, Volume 1 (Portland, OR: Oregon Department of Human Services, Center for Health Statistics, 2004), Table 3-3, accessed 4 February 2005, http://www.dhs.state.or.us/dhs/ph/chs/data/arpt/03v1/3-03.pdf>.
- ⁸ *National Vital Statistics Reports 52.10* (Hyattsville, MD: National Center for Health Statistics, 2003), 48, accessed 4 February 2005, http://www.cdc.gov/nchs/births.htm#stat%20tables>.
- ⁹ Mark Loveless, et. al., *Oregon HIV/AIDS Epidemiologic Profile 2002* (Portland: Oregon Department of Human Services, Data and Analysis Section, 2002), 10, accessed 4 February 2005, http://www.dhs.state.or.us/publichealth/hiv/2002.pdf>.
- ¹⁰ Sexually Transmitted Disease: Chlamydia, Oregon Department of Human Services (2002), accessed 12 May 2004, www.dhs.state.or.us/publichealth/std/chlamydia.cfm>.
- ¹¹ Oregon Teen Pregnancy Prevention Action Agenda 2002 Revision, Oregon Department of Human Services, (March 2002), accessed 1 June 2004, http://www.dhs.state.or.us/children/teens/tpp/action_agenda/2002/actionagenda2002.pdf.

 ¹² Ibid.
- 13 Ibid.
- ¹⁴ Unless otherwise cited, all statistical information comes from: *Oregon Healthy Teen–11th Grade State Wide Survey Results*, (Portland, OR: Oregon Department of Human Services, Center for Health Statistics, 2004), 37-45, accessed 4 February 2005, http://www.dhs.state.or.us/publichealth/chs/ohteens/2004/11/statewide.pdf.
- ¹⁵ Unless otherwise cited, all statistical information comes from: *Oregon Healthy Teen*–8th *Grade State Wide Survey Results*, (Portland, OR: Oregon Department of Human Services, Center for Health Statistics, 2004), 85-91, accessed 4 February 2005, http://www.dhs.state.or.us/dhs/ph/chs/youthsurvey/ohteens/2004/8/statewide.pdf>.
- ¹⁶ Rose Fuller et al., *FACTS and Reason* (Portland, OR: Northwest Family Services, 2000); Rose Fuller, et al., *I'm in Charge of the FACTS* (Portland, OR: Northwest Family Services, 2000). For more information, see SIECUS' review of *FACTS* at < http://www.communityactionkit.org/curriculareviews.html>.
- ¹⁷ D. Dowler, *Short-Term Impact of STARS (Students Today Aren't Ready for Sex)*, (Portland, OR: Oregon Health Division, Program Design and Evaluation Services, 2000) 10.
- 18 Ibid
- ¹⁹ Dennis Deck and Christopher Heaps, *Evaluation of the Students Today Aren't Ready for Sex (STARS) Program,* (Portland, OR: RMC Research Corporation, 2004), ix.
- ²⁰ Ibid., 13.
- ²¹ In Fiscal Year 2004 SPRANS–CBAE was administered within the U.S. Department of Health and Human Services (HHS) by the Maternal and Child Health Bureau. In Fiscal Year 2005 this funding stream was moved to HHS' Administration for Children and Families and is now referred to simply as Community-Based Abstinence Education (CBAE).