

STATE PROFILE

KANSAS

Kansas received \$391,185 in federal funding for abstinence-only-until-marriage programs in Fiscal Year 2004.¹

Kansas Sexuality Education Law

The Kansas Education Regulations require local boards of education to provide schools with a "comprehensive program in human sexuality, including information about sexually transmitted disease, especially acquired immune deficiency syndrome (AIDS)." This instruction does not have to include information about contraceptive methods. The regulation states, "the provisions of this subsection shall not be construed as requiring, endorsing, or encouraging the establishment of school-based health clinics or the teaching of birth control methods." The program must be taught at both the elementary and secondary levels by teachers who are certified in sexuality education.

The Education Regulations also require local school boards to develop procedures by which parents or guardians can remove their children from any or all of these classes. This is referred to as an "opt-out" policy.

See Kansas Administrative Regulation 91-31-20(b).

Recent Legislation

SIECUS is not aware of any recent legislation related to sexuality education in Kansas.

Events of Note

Kansas Governor Vetoes Amendment About Sexuality Class Content April 2003

The governor of Kansas, citing academic freedom, vetoed an amendment in April 2003 that would have cut state funding for any university department that showed "obscene" videos to students.

The amendment was added by a state senator who was concerned about materials used in a human sexuality class at the University of Kansas. The senator learned of the materials from a legislative aide who was also a student in the class and reported being offended by movies shown in class as well as comments allegedly made by the professor. In discussing her amendment, the senator argued that the materials were pornographic and constituted harassment of female students. The amendment passed the state legislature in April.

In addition, the state senator filed a complaint with the university against the professor. University officials publicly supported the professor and denied the senator's allegations. A university spokeswoman pointed out that the elective class had been taught to over 10,000 students by the same professor for over 20 years without a complaint. Many students also spoke in support of the professor and collected signatures urging the governor to veto the amendment. A few students met with the governor's staff to discuss the situation.

After the governor's veto, the state senator drafted a watered-down version of her legislation which would require all state universities to draft policies on using explicit material in undergraduate human sexuality classes. This version passed and was signed by the governor.²

Kansas' Youth: Statistical Information of Note

- In 2000, Kansas' abortion rate was 12 per 1,000 women ages 15-19 compared to a teen abortion rate of 24 per 1,000 nationwide.³
- In 2003, women ages 15-19 accounted for 17% of the 6,163 abortions performed in Kansas.⁴
- In 2002, Kansas' birth rate was 43 per 1,000 women ages 15-19 compared to a teen birth rate of 43 per 1,000 nationwide.⁵
- ▶ In 2001, teens ages 13-19 accounted for 3% of 225 HIV cases reported in Kansas.⁶

Title V Abstinence-Only-Until-Marriage Funding

Kansas received \$391,185 in federal Title V funding in Fiscal Year 2004. The Title V abstinence-only-until-marriage grant requires states to provide three state-raised dollars or the equivalent in services for every four federal dollars received. The state match can be provided in part or in full by local groups. Kansas matches its federal money with \$293,389 in state funds. The Kansas Department of Health and Environment oversees this funding.

The state's Title V funding is distributed to eight sub-sub-grantees. Sub-grantees include schools and county health departments and use a variety of curricula, including *FACTS*, *Choosing the Best*, and locally developed curricula. The sub-grantees must follow all eight points of the federal definition of abstinence-only-until-marriage education. All sub-grantees target youth ages 10 to 17.

The website for one of the sub-grantees, Abstinence Education Consultants, Inc., defines abstinence and chastity by stating:

When educators instruct for "abstinence-only" that means the student is instructed to voluntarily refrain from ANY sexual activity until married in order to develop as a healthy, well-balanced person. That means, refrain from any genital contacts between persons and any behaviors that stimulate sexual arousal, e.g. hand or mouth to genital contacts, mutual or self-stimulation, pornographic viewing, suggestive music and dancing and provocative language.

It goes on to say:

For those persons who have an established faith in God, the practice of CHASTITY is sustained through difficult situations. Research indicates that young persons who live in an environment of family, faith and values are more likely to withstand negative peer pressure and other harmful influences.

The website also proclaims that:

We are designed as human persons to fully express self through sexual intimacy with our permanent mate, for life. Without permanent commitment of marriage, the sexual act becomes more animal than human, and persons become objects to be used for sexual pleasure.

Sexual satisfaction by oneself through **masturbation** is self-focused and may lead to **self-centered bondage**. A deep emotional connection between man and woman may become impossible. Another human person degrades to being an object, a thing to be used for pleasure and discarded at will. "I" become the one and only important being in existence and "I" am desperately alone even with sexual relationships.⁷

The funding also supports a statewide media campaign entitled, *Self Respect is the Ultimate Contraception*, which includes a toll free hotline, ads on movie screens, billboards, posters, and other promotional items such as Frisbees, shoelaces, and water bottles.

Title V Evaluation

Kansas evaluated its Title V abstinence-only-until-marriage program in 2004. Five of the six abstinence-only-until-marriage sub-grantees participated in the survey. One sub-grantee did not collect any surveys. Students responded to pre- and post-test questions about their attitudes relating to abstinence such as "I will be healthier, happier, and more accepted if I wait until I'm married to have sex" and "I feel comfortable saying 'no' to sex."⁸

Results revealed that there were "no changes noted for participants' actual or intended behavior; such as whether they planned to wait until marriage to have sex."⁹ Furthermore, evaluation also revealed negative changes in attitudes. Students surveyed were less likely to respond that the teachers and staff cared about them and significantly fewer students responded that they felt they "have the right to refuse to have sex with someone" following participation in an abstinence-only-until-marriage program.¹⁰

Researchers concluded "rather than focusing on Abstinence-Only-Until Marriage, data suggests that including information on contraceptive use may be more effective at decreasing teen pregnancies."¹¹

Special Projects of Regional and National Significance–Community Based Abstinence Education (SPRANS–CBAE)¹² and Adolescent Family Life Act (AFLA) Grantees There are no SPRANS–CBAE or AFLA grantees in Kansas.

Abstinence-Only-Until- Marriage Grantee Length of Grant	Amount of Grant	Type of Grant (includes SPRANS–CBAE, Title V, and AFLA)
Kansas Department of Health and the	\$391,185 federal \$293,389 state	Title V
Environment www.kdhe.state.ks.us/c-		
<u>f/ab-ed.html#Profile</u>		

Federal and State Funding for Abstinence-Only-Until-Marriage Programs in FY 2004

Abstinence-Only-Until- Marriage Grantee	Amount of Grant	Type of Grant (includes SPRANS–CBAE, Title V, and AFLA)
Length of Grant		
Abstinence Education Consultants, Inc.	\$20,000	Title V sub-grantee
Catholic Community Services	\$19,934	Title V sub-grantee
Flint Hills Community Health Center	\$28,894	Title V sub-grantee
GPT-Local Area Network	\$33,253	Title V sub-grantee
Johnson County Health Department	\$30,000	Title V sub-grantee
Olathe School District	\$21,180	Title V sub-grantee
S.A.F.E. –Sexuality and Family Education	\$23,822	Title V sub-grantee
Ulysses School District	\$20,822	Title V sub-grantee

Title V Abstinence-Only-Until-Marriage Coordinator

Ted Carter Children and Families Section Bureau for Children, Youth and Families Kansas Department of Health and Environment 1000 SW Jackson, Suite 220 Topeka, KS 66612 Phone: (785) 291-3053

Kansas Organizations that Support Comprehensive Sexuality Education

American Civil Liberties Union of Kansas
and Western MissouriPlanned Parenthood Advocates of Kansas
and Mid-Missouri3601 Main St.4401 West 109th St., Suite 200Kansas City, MO 64111Overland Park, KS 66211Phone: (816) 756-3113Phone: (913) 312-5100www.aclukswmo.orgwww.ppkm.org

Religious Coalition for Reproductive Choice PO Box 48450 Wichita, KS 67201 Phone: (316) 617-5720 University of Kansas Pro-Choice Coalition c/o Student Organizations—Kansas Union University of Kansas Lawrence, KS 66045

Kansas Organizations that Oppose Comprehensive Sexuality Education

Kansas Abstinence Education Consultants 301 W. 13th St. Wichita, KS 67203 Phone: (316) 688-0840 www.abstinenceeducationconsultants.org

Operation Rescue West 11801 E. Lincoln Wichita, KS 67207 Phone: (316) 683-6790

Newspapers in Kansas

Dodge City Daily Globe Rebecca Aistrup Gerber Education Editor 705 Second Ave. Dodge City, KS 67801 Phone: (620) 225-4151

The Hays Daily New John Montgomery Assignment Editor 507 Main St. Hays, KS 67601 Phone: (785) 628-1081

Lawrence Journal-World Susie Fagan Medical/Health Editor 609 New Hampshire St. Lawrence, KS 66044 Phone: (785) 832-7150

The Morning Sun Olive Sullivan Assignment Editor 701 N. Locust St. Pittsburg, KS 66762 Phone: (620) 231-2600 Kansas For Life 2501 E. Central Wichita, KS 67214 Phone: (316) 687-5433 www.kfl.org

Operation Save America-Wichita PO Box 497 Kechi, KS 67067 Phone: (316) 612-3500

Garden City Telegram Scott-Aldis Wilson Assignment Editor 310 N. 7th St. Garden City, KS 67846 Phone: (620) 275-8500

The Hutchinson News Greg Nucifora Medical/Health Editor 300 W. 2nd Ave. Hutchinson, KS 67501 Phone: (620) 694-5700

Manhattan Mercury Leah Filter Assignment Editor 318 N. 5th St. Manhattan, KS 66502 Phone: (785) 776-8805

Salina Journal Ben Wearing Medical/Health Editor 333 S. 4th St. Salina, KS 67401 Phone: (785) 823-6363

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Topeka Capital-Journal Tomari Quinn Medical/Health Editor 616 SE Jefferson St. Topeka, KS 66607 Phone: (785) 295-1212 *The Wichita Eagle* Tom Schaefer Health & Medicine Team Leader PO Box 820 Wichita, KS 67201 Phone: (316) 268-6586

¹⁰ Ibid., 19.

¹ This refers to the fiscal year for the Federal Government which begins on October 1 and ends on September 30. The fiscal year is designated by the calendar year in which it ends; for example, Fiscal Year 2004 begins on October 1, 2003 and ends on September 30, 2004.

² Dennis Dailey, "Facing Controversy After 25 Years," SIECUS Report, 31.6 (Summer 2003): 15.

³ U.S. Teenage Pregnancy Statistics: Overall Trends, Trends by Race and Ethnicity and State-by-State Information (New York: Alan Guttmacher Institute, February, 2004), accessed 28 January 2005, <<u>www.guttmacher.org</u>>.

⁴ 2003 Annual Summary of Vital Statistics (Kansas: Center for Health and Environmental Statistics, 2003), accessed 4 February 2005, <<u>http://www.kdhe.state.ks.us/hci/as03/AS03TB25.PDF</u>>.

⁵ *National Vital Statistics Reports 52.10* (Hyattsville, MD: National Center for Health Statistics, 2003), 48, accessed 4 February 2005, <<u>http://www.cdc.gov/nchs/births.htm#stat%20tables</u>>.

⁶ *The Community Planning Group's Guide to the Impact of HIV/AIDS on Kansas Residents* (Kansas: Bureau of Epidemiology and Disease Prevention, Kansas Department of Health and Environment, 2002), Table 13, accessed 4 February 2005, <<u>http://www.kdhe.state.ks.us/hiv-std/download/epiprofile.pdf</u> >.

⁷ Abstinence Education Consultations, accessed on 26 May 2004, <<u>http://abstinenceeducationconsultants.org/</u>>. Emphasis included in original document.

⁸ Ted Carter, *Evaluation Report for The Kansas Abstinence Education Program* (Topeka, KS: Kansas Department of Health and Environment, November 2004), 10.

⁹ Ibid., 19.

¹¹₁₂Ibid., 22.

¹² In FY 2004 SPRANS–CBAE was administered within the U.S. Department of Health and Human Services (HHS) by the Maternal and Child Health Bureau. In FY 2005 this funding stream was moved to HHS' Administration for Children and Families and is now referred to simply as Community Based Abstinence Education (CBAE).